Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

Message Text

CONFIDENTIAL

PAGE 01 MAPUTO 00858 01 OF 02 131618Z
ACTION AF-10

INFO OCT-01 ISO-00 SS-15 SSO-00 SP-02 EB-08 L-03
INR-10 OES-09 INRE-00 H-01 /059 W
----------130655 131622Z /41
O P 131340Z JUL 78
FM AMEMBASSY MAPUTO
TO SECSTATE WASHDC IMMEDIATE 7183
INFO AMEMBASSY LUXEMBOURG PRIORITY

C O N F I D E N T I A L SECTION 1 OF 2 MAPUTO 0858

STADIS//////////////////

AF FOR HARROP

LUXEMBOURG FOR ASSISTANT SECRETARY MOOSE

E.O.11652: GDS
TAGS: EAID, MZ
SUBJECT: PL 480 ASSISTANCE FOR MOZAMBQIUE

REF: STATE 174147

1. I HAVE JUST RECEIVED REFTEL NOTIFYING US THAT THE EMBASSY'S REQUEST FOR A TDY FOOD OFR PEACE OFFICER HAS BEEN DENIED AND THAT WE WILL BE ADVISE "IF AND WHEN MORE POSITIVE ENVIRONMENT EXISTS TO DEVELOP PF 480 PROGRAMS IN MOZAMBQIUE." REFTEL ALSO INFORMED US THAT WASHINGTON HAS BEEN UNABLE TO COMPLETE CONGRESSIONAL CONSULTATIONS FOR THE TITLE II EMERGENCY FOOD AID REQUEST IN RESPONSE TO THE JANURARY/FEBRUARY FLOODS, EVEN THOUGH EMBASSY'S RECOMMENDATION FOR EMERGENCY FOOD AID WAS SUBMITTED MORE THAN FOUR MONTHS AGO.

2. I AM WELL AWARE OF STRONG NEGTIVE ATTITUDES OF SOME KEY MEMEBRS OF CONGRESS TOWARD MOZAMBIQUE AND THE CONFIDENTIAL

CONFIDENTIAL

PAGE 02 MAPUTO 00858 01 OF 02 131618Z

PROBLEMS THAT A REQYEST FOR FOOD AID FOR MOZAMBIQUE AT THIS TIME MIGHT CAUSE PRIPRITY PROGRAMS OF THE ADMINISTRATION AT SAME TIME, THE DEPARTMENT SHOULD BE AWARE THAT BY FAILING TO RESPOND PROMPTLY TO MOZAMBQIUE'S URGENT NEED FOR FOOD AID WE ARE MISSING AN EXCELLENT OPPORTUNITY TO IMPRESS UPON MACHEL AND HIS KEY AIDES THE BENEFITS OF GOOD RELATIONS WITH THE US AT A TIME

Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

WHEN WE ARE ACTIVELY SEEKING THEIR SUPPORT FOR OUR
INITIATIVES IN ZIMBABWE AND NAMIBIA. I THINK IT
UNFORTUNATE THAT WE ARE NOT NOW ABLE TO USE LAST
REMAINING AID OPTION WE HAVE AVAILABLE TO US HERE TO
PROTECT AND PROMOTE OUR CONSIDERABLE INTERESTS IN THIS
PART OF THE WORD.

3. YOU WILL RECALL THAT IN THE OCTOBER 1977 MEETING
BETWEEN PRESIDENTS CARTER AND MACHEL, THE TWO PRESIDENTS
AGREED TO WORK PERSONALLY TO IMPROVE BILATERAL RELATIONS
WITH TRADE AND DEVELOPMENT COOPERATION MENTIONED SPECIFICALLY
IN THE RECENT MEETING BETWEEN SECRETARY VANCE
AND TANZANIAN AMBASSADOR BOMANI, BOMANI STATED THAT
PRESIDENT MACHEL CONSIDERS THE CONGRESSIONAL RESTRAINTS
ON MOZAMBIQUE HARSH. BOMANI ADDED THAT ALL GPRM OFFICIALS
HE MET WANTED BETTER US-GPRM COOPERATION (STATE
164565). MOZAMBIQUE'S RECORD SINCE OCTOBER HAS BEENGOOD.
AMONG OTHER THINGS.
THE GPRM IS ACTIVELY SEEKING US INVESTMENT AND HAS
FACILITAED THE VISITS OF US BUSINESSMEN AND BANKERS TO
MOZAMBIQUE.
THE MOZAMBQIUE INFORMATION AGENCY HAS REVERSED ITS EARLIER
"ARMS LENGTH" ATTITUDE TOWARD US JOURNALIST AND
NOW WELCOMES THEIR VISITS.
THE RECTOR OF THE UNIVERSITY HAS SAID THAT THE
UNIVERSITY IS READY TO ENTER INTO COOPERATIVE RELATIONS
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 MAPUTO 00858 01 OF 02 131618Z

WITH US INSTITUTIONS AND THE USG. AND
THE GOVERNMENT HAS AUTHORIZED ITS OFFICIAL
(EDITOR OF THE WEEKLY NEWS MAGAZINE TOMPO) TO VISIT
THE US ON A VISITOR GRANT. WITH PROSPECTS FOR MORE BEING
APPROVED.

4. MORE IMPORTANT THAN IMPROVEMENT IN OUR BILATERAL
RELATIONS HAS BEEN THE COOPERATION WE HAVE HAD FROM
MACHEL AND HIS AIDS (VIEIRA, HONWANA AND MONTEIRO) IN
SUPPORT OF OUR ZIMBABWEAN AND NAMIBIAN EFFORTS. PROSPECTS
FOR FURTHER COOPERATION ARE GOOD, AS EVIDENCED BY MACHEL'S
ENCOURAGEMENT DURING MOST RECENT GRHAM AND LOW VISIT.
ON CAN ALSO ARGUE THAT MACHEL HAS EXERCISED SOME
RESTRAINT CERTAINLY MORE THAN WE WOULD HAVE THOUGH TWO
YEARS AGO. IN THE MILITARY HELP HE HAS SOUGHT FROM THE
SOVIETS AND THE CUBANS.

5. THE US RECORD SINCE OCTOBER ONE THE OTHER HAND, HAS
LARGELY BEEN NEGATIVE.
THE CONGRESS HAS IMPOSED A BAN ON DEVELOPMENT
ASSISTANCE TO MOZAMBIQUE.
THE ADMINISTRATION HAS VOTED AGAINST LOANS TO

Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

MOZAMBIQUE BY THE AFRICAN DEVELOPMENT FUND:
UNLIKE MOST OTHER COUNTRIES WITH RELATIONS WITH
MOZAMBIQUE AND UNLIKE OUR RESPONSE IN 1977 THE US
HAS NOT (AS YET AT ANY RATE) PROVIDED ANY EMERGENCY
AID IN RESPONSE TO THE 1978 FLOODS: AND
THE EXIMBANK THREATENS NOT TO APPROVE A FINAL
LOAN APPLICATION FROM MOZAMBQIUE TO PURCHASE GE LOCOLOTIVES
ON GROUNDS THAT THE GPRM IS NOT SUPPLYING THE
BANK WITH BALANCE OF PAYMENTS DATA, WHICH THE GPRM
CONTENDS IT DOES NOT POSSES. (SERGIO VIEIRA TOLD ME
THAT HE THINKS EXIMBANK MAY BE LOOKING FOR A PRETEXT
NOT TO EXTEND THE CREDIT. I THINK I HAVE PERSUADED
VIEIRA OTHERWISE, BUT IF THE LOAN IS NOT APPROVED HE
WILL PROBABLY CONCLUDE THAT THE LOAN WAS REJECTED FOR
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 MAPUTO 00858 01 OF 02 131618Z

POLITICAL RATHER THAN ECONOMIC RESONS).

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 MAPUTO 00858 02 OF 02 131616Z
ACTION AF-10

INFO OCT-01 ISO-00 SS-15 SSO-00 SP-02 EB-08 L-03
INR-10 OES-09 INRE-00 H-01 /059 W
----------130642 131620Z /41
O P 131340Z JUL 78
FM AMEMBASSY MAPUTO
TO SECSTATE WASHDC IMMEDIATE 7184
INFO AMEMBASSY LUXEMBOURG PRIORITY

C O N F I D E N T I A L SECTION 2 OF 2 MAPUTO 0858

STADIS//////////////////

AF FOR HARROP

LUXEMBOURG FOR ASSISTANT SECRETARY MOOSE

6. THE CONGRESSIONAL BAN ON DEVELOPMENT ASSISTANCE
FOR MOZAMBIQUE HAS, OF COURSE, NOT HELPED OUR BILATERAL
RELATIONS. UP TO NOW, HOWEVER, THE DAMAGE OF THIS

Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

BAN HAS NOT BEEN SERIOUS, SINCE WE COULD POINT TO OUR
FOOD AID (8.9 MILLION IN FY 1977) AS EVIDENCE OF OUR DESIRE
FOR GOOD RELATIONS AND OF OUR INTENTIONS TO BE
HELPFUL. ALMOST ALL OF THE FY 1977 FOOD HAS BEEN DELIVERED
AND THE MOAMBICANS HAVE APPEALED TO US FOR ADDITIONAL
FOOD ASSISTANCE. GI EN THE GOVERNMENT'S SERIOUS
BALANCE OF PAYMENTS DEFICITS. FOOD AID IS OF EVEN MORE
IMPORTANCE TO THE GPRM THAN DEVELOPMENT ASSISTANCE.
SINCE WE HAVE TOLD THE MOZAMBICANS THAT THE BAN ON
DEVELOPMENT ASSISTANCE DOES NOT APPLY TO FOOD AID, THEY
CONCLUDE THAT FOOD AID CAN BE PROVIDED IF THE US GOVERNMENT
WISHES TO DO SO.

7. IN CORRESPONDENCE WIH USAID OVER THE PAST YEAR, WE
WERE TOLD THAT IN THE ABSENCE OF A REAL EMERGENCY IT
WOULD BE DIFFICULT FOR MOZAMBIQUE TO COMTINUE TO QUALITY
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 MAPUTO 00858 02 OF 02 131616Z

FOR TITLE II GRANT FOOD AID. AND WE ENCOURAGED TO
EXPLORE WITH THE MOZAMBICANS THE POSSIBILITY OF TITLE I
ON III PROGRAMS. WHEN I RAISED THE PURCHASE OF FOOD UNDER CONCESSION
AL TERMS WITH VIEIRA ABOUT A MONTH AGO. HE SAID THE MOZAMBICAN
WOULD INDEED BE INTERESTED SINCE THE GOVERNMENT IS LOOKING FOR WAYS
TO SAVE MOZAMBQIUE LIMITED FOREIGN EXCHANGE. HE SAID
HE WOULD LIKE TO KNOW MORE ABOUT THE PROGRAMS AND I
PROMISED TO ASK SOMEONE TO COME OUR FROM WASHINGTON
TO EXPLAIN THM TO HIM. VIEIRA ASKED IF THE OFFICER
COULD COME BEFORE THE END OF THE MONTH SO THAT IN THE
EVENT THE TERMS WERE ACCEPTABLE AND THE GOVERNMENT
COULD QUALIFY FOR THE PROGRAMS THE GOVERNMENT COULD
THEN INCLUDE PL480 PURCHASES IN ITS FOOD IMPORT SCHEDULE
FOR THE NEXT TWELVE MONTHS. I DID NOTHING TO DAMPEN HIS IN-
TEREST, AS I DID NOT IMAGINE THAT WE WOULD HAVE PROBLEMS OB-
TAINING CONGRESSIONAL SUPPORT FOR A TITLE I PROGRAM FOR MOZAM-
BIQUE SINCE STRONG HUMANITARIAN AND ECONOMIC CONSIDERATIONS CAN
BE ADVANCED IN SUPPORT OF A TITLE I PROGRAM HERE. I ALSO WAS
UNAWARE OF ANY OBSTACLES ENCOUNTERED WITH THE CONGRESS BY THE
ADMINISTRATION WHEN PROVIDING THE PREVIOUS TWO FOOD AID PACK-
AGES TO MOZAMBIQUE.

8. ACTION REQUESTED.
A. FIRST, DESPITE REFTEL RESERVATIONS, I STRONGLY RECOM-
MEND THAT WASHINGTON SEND OUT A TDY FOOD FOR PEACE OFFICER
AND THAT THE OFFICER ARRIVE BEFORE THE END OF JULY. I PROPOSE
THAT THE TDY OFFICER EXPLAIN TO VIEIRA HOW THE TITLE I AND III
PROGRAMS OPERATE AND WHAT COMMODITIES ARE USUALLY AVAILABLE UNDER
THESE PROGRAMS. IF VIEIRA EXPRESSES AN INTEREST IN THE PRO-
GRAMS--WHICH I AM SURE HE WILL--I WILL TELL HIM FRANKLY THAT,
AS HE KNOWS, THERE IS STRONG CONGRESSIONAL OPPOSITION TO AID
OF ANY KIND TO MOZAMBIQUE AND THAT IT MAY NOT BE POSSIBLE TO

Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

OBTAIN EARLY CONGRESSIONAL SUPPORT FOR A TITLE I OR III PRO-
CONFIDENTIAL

CONFIDENTIAL

GRAM, BUT THAT WE WILL TRY. IF HANDLED PROPERLY, THE TDY VISIT
WOULD SERVE THE USEFUL PURPOSE OF DEMONSTRATING THE CONTINUED
DETERMINATION OF THE US ADMINISTRATION TO IMPROVE BILATERAL RE-
LATIONSHIP DESPITE THE PROBLEMS THIS CREATES FOR THE ADMINISTRA-
TION WITH THE CONGRESS. IF I LEVEL WITH VIEIRA--WHICH I AM IN
A POSITION TO DO--WE NEED NOT AROUSE EXPECTATIONS. IN MY OPINION
THIS WOULD BE A FAR BETTER WAY OF HANDLING THIS MATTER THAN NOT
TO SEND OUT AN OFFICER, WHICH I'M AFRAID WILL BE INTERPRETED
BY VIEIRA AS ANOTHER INDICATION THAT THE ADMINISTRATION MAY BE
HAVING SECOND THOUGHTS ABOUT IMPROVING ITS RELATIONS WITH MOZAM-
BIQUE.

B. SECOND, IN ANTICIPATION THAT MOZAMBIQUE WILL WANT A TITLE
I OR III PROGRAM, I RECOMMEND THAT THE DEPARTMENT AND USAID PRESS
FORWARD ON AN URGENT BASIS WITH CONGRESS TO LINE UP THE NECES-
SARY CONGRASSIONAL SUPPORT FOR A TITLE I PROGRAM FOR MOZAMBIQUE.
I EXPECT TO BE IN WASHINGTON IN LATE SUMMER AND WILL DEVOTE AS
MUCH TIME AS NECESSARY TO EXPLAIN TO CONGRESSIONAL CRITICS WHY I
THINK A PL480 PROGRAM FOR MOZAMBIQUE SERVES OUR HUMANITARIAN AND
POLITICAL INTERESTS. GIVEN OUR INTERESTS IN SOUTHERN AFRICA, AND
THE IMPORTANCE OF MOZAMBIQUE TO THESE INTERESTS, I THINK THIS
IS THE LEAST WE SHOULD DO.

C. THIRD, I RECOMMEND THAT WASHINGTON SEEK AN EARLY DECISION
ON OUR OUTSTANDING REQUEST FOR TITLE II FLOOD RELIEF ASSISTANCE.
DE PREE

CONFIDENTIAL

NNN

Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: INSTRUCTIONS, SECURITY, CAT-A, DIPLOMATIC DISCUSSIONS, SECRET MEETINGS, CLASSIFIED INFORMATION, DEPARTMENTAL TELEGRAMS
Control Number: n/a
Copy: SINGLE
Draft Date: 13 jul 1978
Decaption Date: 20 Mar 2014
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978MAPUTO00858
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: DC IS X3 PER TEXT CABLE
Executive Order: X3
Errors: I
Expiration:
Film Number: n/a
Format: TEL
From: MAPUTO
Handling Restrictions:
Image Path:
ISecure: 2
Legacy Key: link1978/newtext/t19780786/aaaacuny.tel
Line Count: 255
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE
Message ID: e3606479-c288-dd11-92da-001cc4696bcc
Office: ACTION AF
Original Classification: CONFIDENTIAL
Original Handling Restrictions: NODIS, EXDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: NODIS, EXDIS
Reference: 78 MAPUTO 850
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 27 may 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2088686
Secure: LOCK1
Status: NATIVE
Subject: CONTROL DESIGNATIONS DEPARTMENTAL TELEGRAMS ON SECRET MEETINGS
TAGS: PDEV, ACOM, RH, UK, US, (LOW, STEPHEN), (GRAHAM, JOHN), (MUGABE, ROBERT), (TEKERE, EDGAR), (VIEIRA, SERGIO)
To: STATE SS MULTIPLE
Type: TE
vdkvgwkey: odbc://SAS/SAS.dbo.SAS_Docs/e3606479-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014